#### ZONING CHANGE REVIEW SHEET

<u>CASE</u>: C14-2024-0160 (1000 Red River) <u>DISTRICT</u>: 9

ADDRESS: 1001 Trinity Street, 416 ½ East 10th Street, 502 ½ East 10th Street, 1000 Red River, 1001 ½ Red River Street, 1018 Red River Street, 1020 Red River Street, 503 East 11th Street, 505 East 11th Street, 509 ½ East 11th Street, 516 ½ East 11th Street

ZONING FROM: DMU, CS, CS-1, MF-4 TO: DMU

<u>SITE AREA</u>: 4.01 acres (174,675.6sq. ft.)

PROPERTY OWNER: Austin Real Estate Acquisitions LLC

AGENT: Jackson Walker LLP (Pamela Madere)

CASE MANAGER: Beverly Villela (512-978-0740, Beverly Villela@austintexas.gov)

#### STAFF RECOMMENDATION:

Staff recommendation is to grant Downtown Mixed Use (DMU) district zoning. See the *Basis of Recommendation* section below.

### PLANNING COMMISSION ACTION / RECOMMENDATION:

November 13, 2025: Approved DMU as staff recommended on the consent agenda. [P. BRETON, B. BEDROSIAN –  $2^{ND}$ ] (10-0) F. MAXWELL AND P. HOWARD – ABSENT WITH 1 VACANCY ON THE DAIS.

October 14, 2025: APPROVED APPLICANT'S REQUEST FOR A POSTPONEMENT to NOVEMBER 13, 2025 ON THE CONSENT AGENDA

[A. POWELL; F. MAXWELL  $-2^{ND}$ ] (10-0) P. HOWARD, J. HILLER - ABSENT WITH ONE VACANCY ON THE DAIS.

April 22, 2025: APPROVED APPLICANT'S REQUEST FOR AN INDEFINITE POSTPONEMENT ON THE CONSENT AGENDA.

[F. MAXWELL; C. HANEY – 2<sup>ND</sup>] (11-0) N. BARRERA-RAMIREZ OFF THE DIAS; C. HEMPEL – ABSENT

#### CITY COUNCIL ACTION:

December 11, 2025:

ORDINANCE NUMBER:

No.

ISSUES: N/A

#### CASE MANAGER COMMENTS:

The property in question consists of approximately 4.01 acres at 1001 Trinity Street, 416 ½ East 10th Street, 502 ½ East 10th Street, 1000 Red River, 1001 ½ Red River Street, 1018 Red River Street, 1020 Red River Street, 503 East 11th Street, 505 East 11th Street, 509 ½ East 11th Street and 516 ½ East 11th Street located within the Core/Waterfront District of the Downtown Austin Plan (DAP). It is currently zoned DMU, CS, CS-1, and MF-4 and the applicant is requesting DMU zoning across the entire tract to establish a single cohesive district for future redevelopment.

The site is currently developed with two large office buildings constructed by the State of Texas to house the Teacher Retirement Systems facilities, which remain the current occupant. The property occupies a full city block bounded by Red River Street, East 10<sup>th</sup> Street, Trinity Street, and East 11<sup>th</sup> Street, within a highly connected portion of downtown Austin.

The Downtown Austin Plan recommends DMU zoning for this location. The Core/Waterfront District is envisioned as the region's premier employment, cultural, and visitor center, supported by policies such as:

- AU-5 (maintaining Downtown's employment role),
- AU-1.2 (prioritizing key uses), and
- DD-1.1 (aligning density with surrounding context).

A uniform DMU designation will support redevelopment at densities and with uses consistent with downtown's transitional edges between the CBD core and adjacent districts. The rezoning request aligns strongly with the Imagine Austin Decision Guidelines, meeting 10 measures. The site lies within the Downtown Regional Center, is within 0.05 miles of multiple bus routes, has sidewalks and bike lanes on all frontages, and is within walking distance of Waterloo Park, Dell Medical School, the Dell Seton Medical Center, and other major civic and cultural destinations. The rezoning supports compact and connected growth, enhances regulatory consistency, and allows for a mix of uses including office, residential, commercial, and life sciences that are compatible with surrounding development.

Surrounding zoning and land uses including DMU and CBD districts with offices, hotels, parking, and cultural facilities are compatible with the proposed zoning. Staff recommends granting DMU zoning, as it is consistent with adopted plans and policies, promotes compatibility and orderly planning, and advances Imagine Austin principles for downtown growth. *Please refer to Exhibits A (Zoning Map) and A-1 (Aerial View)*.

The subject property also lies within the boundaries of the Palm District, a recently adopted small-area plan identified as a key cultural, historic, and economic gateway on the eastern edge of downtown. The Palm District Plan, adopted in 2023 as an amendment to Imagine Austin, envisions this area as a vibrant, mixed-use district that honors historic assets such as Waller Creek/Waterloo Greenway, the Red River Cultural District, and the former Palm School, while supporting new employment, housing, cultural uses, and improved mobility connections between downtown and East Austin. Redevelopment within the district is

expected to reinforce these goals by enhancing walkability, expanding cultural and creative economy opportunities, and supporting a more inclusive and connected public realm.

### BASIS OF RECOMMENDATION:

1. The proposed zoning should be consistent with the purpose statement of the district sought.

The proposed Downtown Mixed Use district is intended for areas on the periphery of CBD classifications in the central core area, permitting a variety of uses compatible with downtown Austin and allowing intermediate densities as a transition from the commercial core to surrounding districts. Site development regulations are intended to permit combinations of office, retail, commercial, and residential uses within a single development.

2. The rezoning should be consistent with the policies and principles adopted by the City Council or Planning Commission.

The DMU zoning district is appropriate for this site as it is supported by the Downtown Austin Plan that was adopted by City Council in December, 2011 (See Exhibit D).

3. Zoning changes should promote consistency and orderly planning.

The DMU zoning district would be compatible and consistent with the properties that have DMU zoning in neighboring blocks.

### **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES
Site	DMU; CS; MF-4; CS-1	Office; Office; Parking; Parking
North	DMU; CS; CS-1; P	Office; Office; Religious Assembly; Parking; Park
South	DMU; CBD-CO; CS; CS-1-H	Religious Assembly; Office; Restaurant; Bar; Hotel
East	CS-1-H; CS-1; CS	Parking; Hotel
West	CBD	Parking; Financial Services; Office

<u>NEIGHBORHOOD PLANNING AREA</u>: Downtown Area Plan (Core and Waterfront District)

WATERSHED: Waller Creek – Urban

CAPITOL VIEW CORRIDOR: Yes SCENIC ROADWAY: No

**SCHOOLS:** Austin Independent School District

Matthews Elementary School O Henry Middle School Austin High School

#### COMMUNITY REGISTRY LIST:

Austin Independent School District,
Austin Lost and Found Pets,
Austin Neighborhoods Council,
Central Austin Community Development
Corporation,
City of Austin Downtown Commission,
Downtown Austin Alliance,
Downtown Austin Neighborhood Assn.
(DANA),
Friends of Austin Neighborhoods,
Homeless Neighborhood Association,

Neighborhood Empowerment Foundation, Overton Family Committee, Preservation Austin, SELTexas, Save Our Springs Alliance, Sierra Club, Austin Regional Group, Waller District Staff Liaison, Waterloo Greenway

### **AREA CASE HISTORIES:**

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-2017-0027	CS to CBD	To Grant Staff's	Approved CBD Zoning
(Texas Motor		Recommendation	as Planning Commission
Transportation and		of CBD	Recommended
Oil Field Halers		(08/08/2017)	(09/28/2017)
Inc.)			
C14-2017-0061	CS to CBD	To Grant Staff's	Approved CBD Zoning
(Velocity - E 12th		Recommendation	as Planning Commission
Street)		of CBD	Recommended
		(07/11/2017)	(08/31/2017)
C14-2019-0004	CS-1 to CBD	To Grant Staff's	Approved CBD Zoning
(Austin Symphony		Recommendation	as Planning Commission
Orchestra Society		of CBD	Recommended
Inc.)		(03/12/2019)	(04/11/2019)
C14-2022-0026	GO and LR to CBD	To Grant Staff's	Approved CBD Zoning
(708 E. 12th Street)		Recommendation	as Planning Commission
		of CBD	Recommended
		(04/10/2022)	(06/09/2022)

### **RELATED CASES:**

N/A

### **ADDITIONAL STAFF COMMENTS:**

### Comprehensive Planning:

### **Urban Design**

The property located at 1001-1/2 Red River Street is the former office building for the State of Texas State Teachers Retirement System on a 4.01-acre site. The applicant is proposing a change from DMU, CS, CS-1, MF-4 to DMU.

The property is in the Core/Waterfront District of the Downtown Austin Plan. The following Downtown Austin Plan goals and priorities are relevant to this case:

- AU-5. Office and Employment Uses: Downtown should maintain its role as the region's premiere employment center
- AU-1.2: Prioritize or incentivize certain uses in certain districts of Downtown
- DD-1.1: Maintain existing height and density limits as a baseline with some adjustments based on the surrounding context
- "Enhance the Core/Waterfront as the premier employment, cultural and visitor center of the region" (p. 34)

Based on the information above, staff believe that the proposed zoning change is supported by the Downtown Austin Plan.

### **Imagine Austin**

**Project Name and Proposed Use**: 1001-1/2 RED RIVER STREET. C14-2024-0160. Project: 1000 Red River. 4.01 acres from DMU, CS, CS-1, MF-4 to DMU. Existing: civic administrative services. Proposed: office.

Yes	Imagine Austin Decision Guidelines						
res							
	Complete Community Measures *						
Y	Imagine Austin Growth Concept Map: Located within or adjacent to an Imagine Austin Activity						
	Center, Imagine Austin Activity Corridor, or Imagine Austin Job Center as identified the Growth						
	Concept Map. Names of Activity Centers/Activity Corridors/Job Centers *:						
	Downtown Regional Center						
Y	<b>Mobility and Public Transit</b> *: Located within 0.25 miles of public transit stop and/or light rail station.						
	Within 0.05 miles of bus stop along E 11 <sup>th</sup> St						
Y	Mobility and Bike/Ped Access *: Adjoins a public sidewalk, shared path, and/or bike lane.						
	<ul> <li>Sidewalks are present along all sides of the project; bike lane present along E 11<sup>th</sup> St</li> </ul>						
Y	Connectivity, Good and Services, Employment *: Provides or is located within 0.50 miles to goods						
	and services, and/or employment center.						
	Connectivity and Food Access *: Provides or is located within 0.50 miles of a grocery store/farmers						
	market.						
Y	<b>Connectivity and Education *</b> : Located within 0.50 miles from a public school or university.						
	Within 0.50 miles of the University of Texas at Austin Dell Medical School						
Y	Connectivity and Healthy Living *: Provides or is located within 0.50 miles from a recreation area,						
	park or walking trail.						
	Within 0.50 miles of Waterloo Park						
Y	<b>Connectivity and Health</b> *: Provides or is located within 0.50 miles of health facility (ex: hospital,						
	urgent care, doctor's office, drugstore clinic, and/or specialized outpatient care.)						
	Within 0.50 miles of the Dell Seton Medical Center						
	Housing Choice *: Expands the number of units and housing choice that suits a variety of household						
	sizes, incomes, and lifestyle needs of a diverse population (ex: apartments, triplex, granny flat,						
	live/work units, cottage homes, and townhomes) in support of Imagine Austin and the Strategic Housing						
	Blueprint.						

	TT
	<b>Housing Affordability</b> *: Provides a minimum of 10% of units for workforce housing (80% MFI or
	less) and/or fee in lieu for affordable housing.
	Mixed use *: Provides a mix of residential and non-industrial uses.
Y	<b>Culture and Creative Economy *:</b> Provides or is located within 0.50 miles of a cultural resource (ex:
	library, theater, museum, cultural center).
	Culture and Historic Preservation: Preserves or enhances a historically and/or culturally significant
	site.
	Creative Economy: Expands Austin's creative economy (ex: live music venue, art studio, film, digital,
	theater.)
Y	Workforce Development, the Economy and Education: Expands the economic base by creating
	permanent jobs, especially in industries that are currently not represented in a particular area or that
	promotes a new technology, and/or promotes educational opportunities and workforce development
	training.
	<ul> <li>Project supports life science, biotech, pharmaceutical and diagnostic workforce</li> </ul>
	Industrial Land: Preserves or enhances industrial land.
Y	Not located over Edwards Aquifer Contributing Zone or Edwards Aquifer Recharge Zone
10	Number of "Yes's"

### Drainage

The developer is required to submit a pre- and post-development drainage analysis at the subdivision and site plan stage of the development process. The City's Land Development Code and Drainage Criteria Manual require that the Applicant demonstrate through engineering analysis that the proposed development will have no identifiable adverse impact on surrounding properties.

#### Environmental

The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the Waller Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.

Zoning district impervious cover limits apply in the Urban Watershed classification.

According to floodplain maps there is no floodplain within or adjacent to the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

At this time, site specific information is unavailable regarding vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

This site is required to provide on-site water quality controls (or payment in lieu of) for all development and/or redevelopment when 8,000 s.f. cumulative is exceeded, and on site control for the two-year storm.

At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

Development Classification	% of Gross Site Area	% of Gross Site Area		
		with Transfers		
Single-Family	50%	60%		
(minimum lot size 5750 sq. ft.)				
Other Single-Family or Duplex	55%	60%		
Multifamily	60%	70%		
Commercial	80%	90%		

# Fire

No comments on zoning change.

# PARD – Planning & Design Review

Parkland dedication will be required at the time of subdivision or site plan application for any new residential units proposed, per City Code § 25-1-601, as amended. Whether the requirement shall be met with fees in-lieu or dedicated land will be determined using the criteria in City Code Title 25, Article 14, as amended. Should fees in-lieu be required, those fees shall be used toward park investments in the form of land acquisition and/or park amenities within the surrounding area, per the Parkland Dedication Operating Procedures § 14.3.11 and City Code § 25-1-609, as amended.

Note that residential units that are certified affordable and income-restricted are exempt from the parkland dedication requirements per City Code § 25-1-601(D)(4).

If the applicant wishes to discuss parkland dedication requirements in advance of site plan or subdivision applications, please contact this reviewer: ann.desanctis@austintexas.gov. At the applicant's request, PARD can provide an early determination of whether fees in-lieu of land will be allowed.

#### Site Plan

Site plans will be required for any new development other than single-family or duplex residential.

Page 8

Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.

This tract is already developed, and the proposed zoning change is a footprint within the existing development.

FYI This tract is part of the ETOD overlay

# <u>Austin Transportation and Public Works Department – Engineering Review</u>

The proposed land use, as submitted by the applicant via the TIA determination form and confirmed through email, does not currently require an impact analysis. However, if the type or intensity of land use changes, an analysis (e.g., ZTA or other reviews) may be required as per the TCM. The applicant must obtain a new TIA determination if there are any changes to the proposed land use. [LDC 25-6-113].

The Austin Strategic Mobility Plan (ASMP) calls for 80 feet of right-of-way for TRINITY ST. It is recommended that 40 feet of right-of-way from the existing centerline should be dedicated for TRINITY ST according to the Transportation Plan with the first subdivision or site plan application. [LDC 25-6-51 and 25-6-55].

The Austin Strategic Mobility Plan (ASMP) calls for 80 feet of right-of-way for E 11TH ST. It is recommended that 40 feet of right-of-way from the existing centerline should be dedicated for E 11TH ST according to the Transportation Plan with the first subdivision or site plan application. [LDC 25-6-51 and 25-6-55].

RED RIVER ST has sufficient right of way to comply with the Austin Strategic Mobility Plan (ASMP). [LDC 25-6-51 and 25-6-55].

E 10TH ST has sufficient right of way to comply with the Austin Strategic Mobility Plan (ASMP). [LDC 25-6-51 and 25-6-55].

The adjacent street characteristics table is provided below:

Name	ASMP Classification	ASMP Required ROW	Existing ROW	Existing Pavement	Sidewalks	Bicycle Route	Capital Metro (within <sup>1</sup> / <sub>4</sub> mile)
RED RIVER ST	Corridor Mobility - Level 3	80 feet	80 feet	59 feet	Existing 6 ft sidewalks	Shared lane (on- street)	Yes

E 10TH ST	Corridor Mobility - Level 3	80 feet	80 feet	58 feet	Existing 5 ft sidewalks	Wide Curb Lane	Yes
TRINITY ST	Corridor Mobility - Level 3	80 feet	77 feet	59 feet	Existing 6 ft sidewalks	Bike Lane - Buffered	Yes
E 11TH ST	Corridor Mobility - Level 3	80 feet	78 feet	39 feet	Existing 5 ft sidewalks	On- street bike lane	Yes

### TIA:

A traffic impact analysis is not required. Traffic generated by the proposal does not exceed the thresholds established in the City of Austin Land Development Code (LDC).

# **Austin Water Utility**

No comments on zoning change.

FYI: The landowner intends to serve the site with existing City of Austin water utilities.

Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin. For more information pertaining to the Service Extension Request process and submittal requirements contact the Austin Water SER team at ser@austintexas.gov.

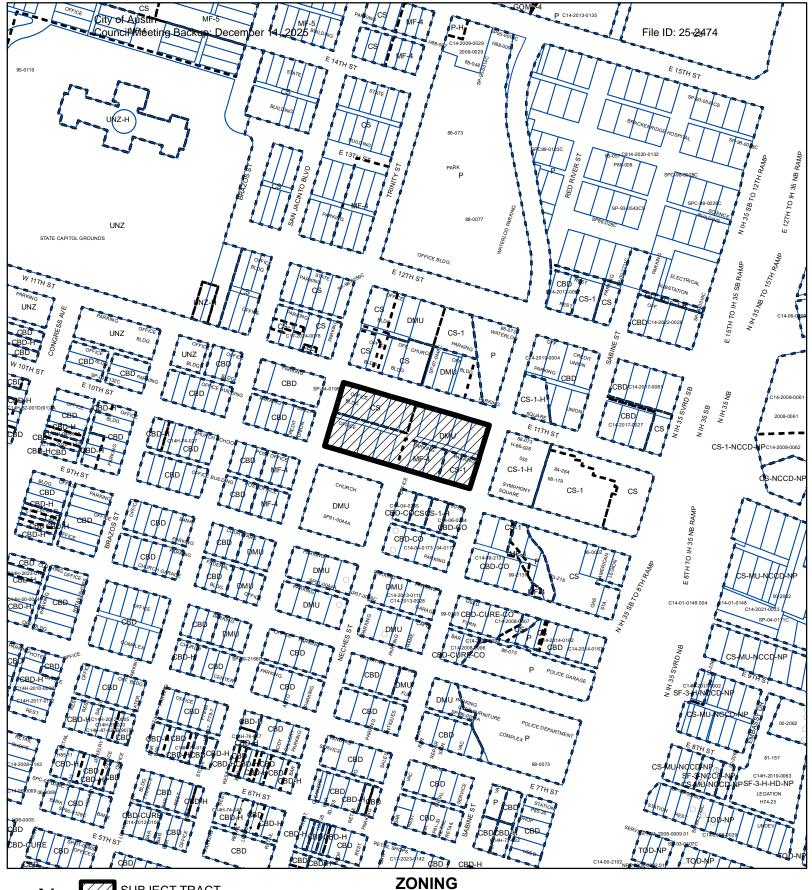
#### **Environmental Office**

No comments on zoning change.

#### INDEX OF EXHIBITS AND ATTACHMENTS TO FOLLOW:

Exhibit A: Zoning Map Exhibit A-1: Aerial Map

Exhibit B: Applicant's Summary Letter Exhibit C: Downtown Austin Plan Exhibit D: Letter of Support



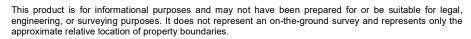


SUBJECT TRACT

PENDING CASE

ZONING CASE#: C14-2024-0160

ZONING BOUNDARY



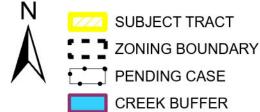


This product has been produced by the Planning Department for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.



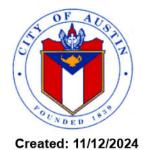
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# 1000 Red River

ZONING CASE#: C14-2024-0160 LOCATION: 1000 Red River St. SUBJECT AREA: 4.01 Acres MANAGER: Beverly Villela







Pamela Madere (512) 236-2048 pmadere@jw.com

August 19, 2025

Joi Harden Zoning Officer City of Austin Planning Department 6310 Wilhelmina Delco Drive Austin, TX 78752

Re: Rezoning application – C14-2024-0160 - 1000 Red River Street described as Lots 1 -8 Block 120, Lots 1-8 Block 119 Original City consisting of 4.01 acres ("**Property**")

Dear Ms. Harden:

We respectfully request to amend the current zoning application, case number C14-24-0160, from "LI-PDA" Limited Industrial Services-Planned Development Area to "DMU" Downtown Mixed Use.

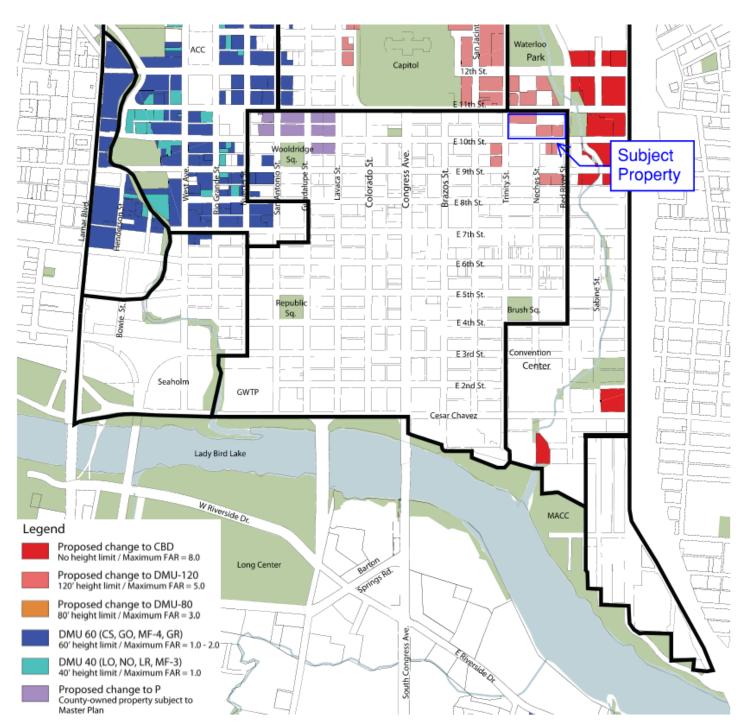
The project is titled 1000 Red River and is developed with two large office buildings built by the State of Texas for the State Teachers Retirement facilities which is the current occupant of the buildings. The Property is bounded by Red River Street on the east, E. 10<sup>th</sup> Street on the south, Trinity Street on the west and E. 11<sup>th</sup> Street along the north.

The Property is currently zoned "CS" Commercial Services, "CS-1" Commercial –Liquor Sales, "MF-4" Multi-Family Residence and "DMU" Downtown Mixed Use zoning districts. The purpose of the rezoning to DMU is in order to expand the existing DMU zoning to the entire Property for a unified zoning entitlement.

We look forward to working with you on this zoning application.

Sincerely,

Pamela Madere



**Proposed Downtown Zoning Changes** 



November 13, 2025

#### **Re: Zoning Request - CASE: C14-2024-0160 (1000 Red River)**

Dear Chair and Commissioners of the Austin Planning Commission,

On behalf of the <u>Red River Cultural District</u>, we are writing to share our formal recommendations on CASE: C14-2024-0160 (1000 Red River).

The <u>Red River Cultural District</u> (RRCD) is a vibrant cultural tourism and entertainment area that stretches along Red River Street from 4th Street to 15th Street, bounded by Interstate 35 to the east and extending west to Neches Street and Trinity Street. This cultural corridor—known as Austin's "Music Mile"—connects a collection of Austin's independent live music venues, hospitality services, and bars and restaurants, with the Moody Center marking its northern end. The District is home to the German Texan Heritage Society, the Austin Symphony and the First Baptist Church and the expanding Waterloo Park and Greenway.

The Austin City Council formally <u>established the Cultural District</u> in 2013, and in 2020, the Texas Commission on the Arts (TCA) designated it as an official State Cultural District. As a 501(c)(3) charitable organization, the RRCD is managed by the Red River Merchants' Association, which seeks to celebrate, preserve and evolve Red River's creative, business and music ecosystem sustainably.

The site at **1000 Red River** represents a unique opportunity to serve as a catalyst along the Red River Cultural District corridor, particularly as the Innovation District, Medical District Campus, and Waterloo Greenway continue to evolve. Located within Austin's rapidly developing eastern downtown, this area is at the heart of several transformative initiatives that are reshaping the city's cultural and economic landscape. The Palm District Plan provides significant guidance on a vision and priorities for this area but realizing its full potential will require collaboration among city leaders, developers, cultural partners, and community stakeholders.

RRCD understands today's action is a zoning request, and while we support the general request of the applicant, we want to emphasize the importance of a broader vision—one that celebrates culture, innovation, and evolution, while remaining grounded in the authentic cultural roots that define Austin.

Our priorities include encouraging mixed-use development that enhances pedestrian-scale activation with the future connection to Waterloo Greenway trail system and fosters a vibrant and diverse walkable environment. With the site spanning a full City block and 3 acres, the site serves as a main connector from Austin's Convention Center, along the Cultural District corridor to Waterloo Park, and further north to intersect with the work of the Innovation District. We strongly encourage the following as the project development plans come to life:

- Street-level uses specifically Red River facing such as coffee shop, book store, and local-serving retail that promote daytime activity;
- Consideration of spaces for nonprofit organizations, artists, and cultural practitioners; and
- Inclusion of an indoor or outdoor hub that celebrates the intersection of the Cultural District, Waterloo Greenway, Innovation District, and the work —providing a gathering place for residents, tourists, and stakeholders.
- Consideration to the built environment including landscaping elements, streetscaping features that offer a pleasant pedestrian environment while also fostering a sense of place.

While it is not clear at this time what the long term redevelopment will look like, we want to note several important construction mitigation considerations for the surrounding area that we would like to get ahead of in partnership with the applicant:

- The German Texan Heritage Society, which hosts school-age children, educational classes, and numerous festivals drawing thousands of attendees each year, must be protected from undue construction impacts such as noise, dust, and access limitations.
- Nearby music venues rely on uninterrupted operations, including tour bus access and parking. Ensuring these activities are not disrupted is critical to maintaining the integrity of Austin's live music ecosystem.
- We urge that any proposed housing or building materials be evaluated for their compatibility with the surrounding 12+ indoor and outdoor music venues, consistent with the City of Austin's Venue Compatibility and Assessment policies. This will help maintain a balance between the evolution of the District and the celebration of Austin's cultural and music assets.

In conclusion, we are eager to welcome this stakeholder as part of the Cultural District and look forward to collaborating to ensure that future development reflects our shared vision of a district that celebrates creativity, innovation, and community.

While our organization has not yet been engaged by the applicant. As this project moves forward within the Red River Cultural District, we hope today's discussion opens the door for active collaboration. We see this development as an opportunity to partner in strengthening and complementing the district's cultural ecosystem, ensuring it continues to grow with the Cultural District—not simply adjacent to it.

# Sincerely,

Christopher Markley, German Texan Heritage Society Heather Kaplan, Mohawk John Wickham, Elysium Nick Yaklin, the 13th Floor Rebecca Trent, Creek and Cave Rocio Castillo, Hyatt House Rhiana Boyd, Kingdom Trey Spaw, Sidebar

Nicole Klepadlo, Executive Director Red River Cultural District